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AUCTION OF LICENSES FOR 698-746 MHz Band

128 Qualified Bidders

Report No. AUC-02-44-F (Auction No. 44)

In this *Public Notice*, the Federal Communications Commission ("FCC" or "Commission") identifies 128 applicants found to be qualified to bid in the upcoming auction of 758 licenses in the lower 700 MHz band ("Auction No. 44"). Auction No. 44 is scheduled to begin on Wednesday, June 19, 2002. In addition, this *Public Notice* contains bidding instructions and other important information regarding Auction No. 44.

Attachment A lists each of the 128 qualified bidders, their upfront payments, and maximum eligibility in bidding units.

Attachment B lists the licenses selected on each qualified bidder's FCC Form 175.

Waiver Requests: In Attachment B, applications denoted with an asterisk (*) have pending waiver request(s). In no event does acceptance of such applications indicate that the waiver requests have been, or will be, granted. Final resolution of such waiver requests will be released separately and may affect an applicant's qualifications to participate in Auction No. 44 with respect to particular licenses or eligibility for a bidding credit.¹

Attachment C lists the applicants that submitted FCC Form 175 applications, but did not qualify to bid in this auction.²

The following qualified bidders have pending waiver requests that when finally resolved may affect those bidders' eligibility for a bidding credit or affect the amount of the bidding credit those bidders receive: (i) Cable & Communications Corporation; (ii) Northeast Nebraska Telephone Company; (iii) Poka Lambro Telecommunications, Ltd.; and (iv) Corr Wireless Communications, LtC. *See* Auction of Licenses for 698-746 MHz Band, Status of FCC Form 175 Applications to Participate in the Auction, Extension of Upfront Payment Deadline, *Public Notice*, DA 02-1213, at p. 2, (rel. May 24, 2002). In addition, Panhandle Telecommunication Systems, Inc. ("Panhandle"), also a qualified bidder, has withdrawn its waiver request. Based on Panhandle's resubmitted attachments, the Commission determined that Panhandle's application lacked sufficient information to support the bidding credit it requested. Accordingly, Panhandle will participate in Auction No. 44 without a bidding credit.

The licenses selected on the applications filed by Central Wyoming College and State Board of Education, State of Idaho are subject to resolution of the pending issues raised by their applications, which include

Attachment D describes how to participate in the mock auction.

Attachment E provides information on "How to Monitor the FCC Auctions On-line," and round results file formats for use during the auction.

In order to participate effectively in the auction, qualified bidders should again familiarize themselves with the auction rules and other information contained in the *Auction No. 44 Procedures Public Notice* and subsequent public notices.³ This *Public Notice* and other documents related to Auction No. 44 are available on the Commission's auctions website, http://wireless.fcc.gov/auctions/. The following information provides additional guidance.

Registration. Qualified bidders have been automatically registered for the auction. For security reasons, the Commission will confirm registration through two separate mailings of registration materials. Both mailings will be sent to the bidder's contact person at the contact address identified in the bidder's FCC Form 175. Upon receipt of both mailings, each bidder should be in possession of the following information:

- Bidder Identification Number
- At least two SecurID cards
- Bidding System User Manual
- FCC Telephonic Bidding phone number

Qualified bidders are solely responsible for ensuring the security of their computer systems, security of their registration materials, and that only authorized bidders place bids on their behalf. The FCC assumes no responsibility or liability for these matters.

WARNING: Any unauthorized entity accessing or tampering with an FCC or other government computer will be prosecuted to the full extent of the law.

Any qualified bidder listed in Attachment A of this *Public Notice* that has not received both registration mailings by noon on Wednesday, June 12, 2002, must contact the Auctions Hotline directly at (717) 338-2888. Receipt of both registration mailings is critical to participating in both the mock auction and the actual auction event, and it is the responsibility of each qualified bidder to ensure that all registration information has been received.

Registration Material Replacement. Lost bidder identification numbers or SecurID cards can be replaced only by appearing in person at the FCC Headquarters, located at 445 12th Street, SW, Washington, DC.

determination of whether applicants for Part 27 licenses are noncommercial educational broadcast stations ("NCE") for purposes of Section 397(6) of the Communications Act of 1934, as amended. The licenses selected on the FCC Form 175 submitted by Central Wyoming College are: CMA299-C; CMA718-C; CMA719-C; CMA720-C; CMA721-C; and CMA722-C. The licenses selected on the FCC Form 175 submitted by State Board of Education, State of Idaho are: CMA388-C; CMA389-C; CMA390-C; CMA391-C; CMA392-C; and CMA393-C.

³ See Auction of Licenses in the 698-746 MHz Band Scheduled for June 19, 2002, Notice and Filing Requirements, Minimum Opening Bids, Upfront Payments and Other Auction Procedures, *Public Notice*, DA 02-563 (rel. March 20, 2002), 67 Fed. Reg. 20773 ("Auction No. 44 Procedures Public Notice").

Only an authorized bidder, the contact person or the certifying official, as designated on the applicant's FCC Form 175, may appear in person with two forms of identification (one of which must be a photo identification) in order to receive replacements. Qualified bidders requiring replacements must call technical support prior to arriving at the FCC.

If a bidder receives a damaged card(s), the bidder's contact person should call Technical Support to request a replacement. Technical Support will verify that the card is unusable, and a new card will be sent by Federal Express along with a self-addressed stamped envelope for returning the damaged card(s).

Bidding. The Commission will conduct this auction over the Internet. Telephonic bidding will also be available. As a contingency, the FCC Wide Area Network, which requires access to a 900 number telephone service, will be available as well.

Qualified bidders are permitted to bid telephonically or electronically. In either case, **each authorized bidder** must have its own Remote Security Access SecurID card, which the FCC will provide at no charge. Each applicant with less than three authorized bidders will be issued two SecurID cards, while applicants with three authorized bidders will be issued three cards. For security purposes, the SecurID cards and the instructions for using them are only mailed to the contact person at the contact address listed on the FCC Form 175. Please note that each SecurID card is tailored to a specific auction. SecurID cards issued for other auctions or obtained from a source other than the FCC will not work for Auction No. 44. The telephonic bidding phone number will be supplied in the first mailing along with the confidential bidder identification number.

Please note that the SecurID cards can be recycled, and we encourage bidders to return the cards to the FCC. We will provide pre-addressed envelopes that bidders may use to return the cards once the auction is over.

Bidding Contingency Plan. Bidders should develop comprehensive contingency plans that can be quickly implemented if bidders experience difficulty participating in the auction. While the FCC will correct any problems within Commission-controlled facilities, bidders are solely responsible for anticipating and overcoming problems such as bidder technical failures, local telephone service interruptions, adverse local weather conditions, unavailability of authorized bidders, or the loss or breach of confidential security codes.

In their registration materials, all qualified bidders will be supplied with a telephone number for telephonic bidding. Bidders choosing to bid telephonically are required to use this telephone number to place bids. Electronic bidders may use this telephone number as an alternate method of bidding in the event they are unable to submit their bids electronically. **Telephonic bidders are reminded to allow sufficient time to bid by placing their calls well in advance of the close of a round.**

Minimum Opening Bids. There will be a minimum opening bid for each license in Auction No. 44, calculated in accordance with the formulas previously announced.⁴ The minimum opening bid amount is subject to reduction at the discretion of the Commission. However, bidders should be aware that the Commission will not entertain requests to lower minimum opening bids. The agency will exercise its discretion, if at all, independent of any communications from bidders.

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⁴ Auction No. 44 Procedures Public Notice at 33-34. Attachment A of the Auction No. 44 Procedures Public Notice sets forth the minimum opening bids for each license offered in Auction No. 44.

Messages and Announcements. The FCC will post pertinent auction information as messages and announcements. Bidders should routinely check for messages and announcements each time they enter the Automated Auction System, and should read this information carefully.

Bidding Schedule. The bidding schedule for Wednesday, June 19, 2002, will be:

Bidding Period	9:00 a.m.	-	11:00 a.m. ET
Bidding Period	2:00 p.m.	_	4:00 p.m. ET

The bidding schedule for Thursday, June 20, 2002, and continuing until further notice, will be:

Bidding Period	9:00 a.m.	-	10:00 a.m. ET
Bidding Period	11:00 a.m.	-	12:00 p.m. ET
Bidding Period	2:00 p.m.	-	3:00 p.m. ET
Bidding Period	4:00 p.m.	_	5:00 p.m. ET

Round results will be provided approximately 10 to 15 minutes after the close of each round. The FCC will set the pace of the auction based upon its monitoring of the bidding and its assessment of the auction's progress. All subsequent schedule changes will be made by announcement during the course of the auction.

The Commission announces that bidding for Auction No. 44 will be temporarily suspended for the July 4th holiday beginning at noon on Wednesday, July 3, 2002. Bidding will resume on Monday, July 8, 2002.

Bidder Questions during the Auction. FCC auction officials and technical support staff will be available during the course of the auction to answer questions from authorized bidders. Bidders should identify themselves as a bidder with time sensitive auction questions when calling any number. Help can be obtained through the following telephone numbers:

FCC Bidder Line (telephonic bidding, auction conduct questions)	Use telephonic bid number supplied in registration mailing
FCC Technical Support Hotline (all technical questions, software and hardware)	(202) 414-1250
FCC Auctions Division (legal questions)	(202) 418-0660

Monitoring Round Results. Attachment E (How to Monitor the FCC Auctions On-Line) of this *Public Notice* provides instructions for reviewing and downloading round results, as well as other material related to Auction No. 44, that will be released by the Commission during the course of the auction.

Auction Tracking Tool (ATT). The FCC has developed a tool for tracking the results of its auctions. The ATT is a stand-alone application, which runs on Windows 95-98 and NT operating systems and does not require any other software, although some advanced features require Microsoft Excel 97. The tool

will allow users to import round result files and analyze bidding results after each round of the auction. For installation and user instructions, see the README file, the ATT User Manual, or the on-line help system that accompanies the ATT.

The ATT version specifically designed for Auction No. 44 will be available for downloading at noon on Thursday, June 12, 2002, and should be used for both the mock auction and the actual auction. The ATT is located at the auctions web site, http://wireless.fcc.gov/auctions/. From the options on the left, select Tracking Tools.

The ATT, provided to bidders free of charge, is an additional means of analyzing the auction round results. Bidders should have a back up strategy in place, which may be quickly implemented, should they experience technical difficulties with the ATT.

User Requirements. This software is designed to be used by a wide range of users. For most effective use of the tool, users should be familiar with:

- Microsoft Windows 95/98 or NT
- Microsoft Excel 97
- The FCC simultaneous multiple-round auction format

Amendments to FCC Form 175s. Applicants are responsible for maintaining the accuracy and completeness of information furnished in their FCC Form 175 and exhibits.⁵ Applicants should amend their applications within ten business days from the occurrence of a reportable change. Filers should make modifications to their FCC Form 175 electronically and submit a letter, briefly summarizing the changes, by electronic mail to the attention of Margaret Wiener, Chief, Auctions and Industry Analysis Division, at the following address: auction44@fcc.gov. A separate copy of the letter should be faxed to Howard Davenport, Auctions and Industry Analysis Division, (202) 418-2923. Questions about other changes should be directed to Howard Davenport at (202) 418-0660.

As described in the Commission's rules, applicants may make only minor corrections to their FCC Form 175 applications (e.g., authorized bidder, fax number). Major modifications (e.g., changing the markets applied for, changing control of the applicant, changing the certifying official) will not be accepted.⁷

Due Diligence. Bidders are reminded that they should continue to conduct due diligence examinations regarding incumbents and other legal developments with respect to the licenses for which they may bid during the course of the auction.⁸ Bidders should be aware that certain applications (including those for modification), petitions for rulemaking, requests for special temporary authority ("STA), waiver requests, petitions to deny, petitions for reconsideration, and applications for review may be pending before the Commission and relate to particular applicants or incumbent licensees. In addition, certain judicial proceedings that may relate to particular applicants or the licenses available in Auction No. 44 may be commenced, or may be pending or subject to further review. We note that resolution of these matters

⁴⁷ C.F.R § 1.65.

⁴⁷ C.F.R. § 1.2105(b).

Id.

See Due Diligence Announcement for the Upcoming Auction of Licenses in the 698-746 MHz Band Scheduled for June 19, 2002, Public Notice, DA 02-904 (rel. April 18, 2002). See also Auction No. 44 Procedures Public Notice at 11-12.

could have an impact on the availability of spectrum in Auction No. 44. Some of these matters (whether before the Commission or the courts) may not be resolved by the time of the auction.⁹

Bidders are solely responsible for identifying associated risks and for investigating and evaluating the degree to which such matters may affect their ability to bid on, otherwise acquire, or make use of licenses available in Auction No. 44.

Mock Auction. The FCC will conduct a mock auction on Friday, June 14, 2002, which will allow qualified bidders to familiarize themselves with the Internet bidding system. Only qualified bidders will be permitted to participate in the mock auction. Telephonic bidding will also be available. As a contingency, the FCC Wide Area Network, which requires access to a 900 number telephone service, will be available as well. Qualified bidders that wish to place bids telephonically, should use the telephone number supplied in the Auction No. 44 registration materials.

The mock auction will include all Auction No. 44 licenses, and will follow the rules governing the actual auction. The mock auction will be identified as Auction No. 74. The program will assume that each bidder applied for all EAG and CMA licenses. The program will also assume that each bidder submitted upfront payments of \$37,881,575, which corresponds to 37,881,575 bidding units. The mock auction will simulate the start of the auction and all bidders will be required to be active on 80 percent of their bidding units, or risk having a waiver automatically applied. If there are no waivers remaining, the current eligibility will be permanently reduced, possibly eliminating the bidder from the auction.

Electronic bidders participating in the mock auction are advised to review the Bidding System User Manual provided in the second mailing. Attachment D of this *Public Notice* provides instructions for accessing the FCC Mock Auction site.

The mock auction bidding schedule for Friday, June 14, 2002, will be:

Round 1 Bidding Period	9:00 a.m	10:00 a.m. ET
Round 2 Bidding Period	11:00 a.m	12:00 p.m. ET
Round 3 Bidding Period	1:00 p.m	1:30 p.m. ET
Round 4 Bidding Period	2:00 p.m	2:30 p.m. ET
Round 5 Bidding Period	3:00 p.m	3:15 p.m. ET
Round 6 Bidding Period	4:00 p.m	4:15 p.m. ET

OTHER IMPORTANT INFORMATION

Prohibition of Collusion. Bidders are reminded that Section 1.2105(c) of the Commission's Rules prohibits applicants for the same geographic license area from communicating with each other during the auction about bids, bidding strategies, or settlements unless they have identified each other as parties with

In the event that a final determination reached in a pending proceeding requires a winning bidder to surrender a license(s) won in Auction No. 44, the Commission will return payments relating to such license(s) to the payer of record. The Commission, however, will not pay interest on the returned payment(s) as it lacks legal authority to do so.

whom they have entered into agreements under Section 1.2105(a)(2)(viii). For Auction No. 44, this prohibition became effective at the filing deadline of short-form applications on Wednesday, May 8, 2002, and will end on the post-auction down payment deadline. The post-auction down payment deadline will be announced in a future public notice. If parties had agreed in principle on all material terms, those parties must have been identified on the short-form application under Section 1.2105(c), even if the agreement had not been reduced to writing. If parties had not agreed in principle by the filing deadline, an applicant should not have included the names of those parties on its application, and must not have continued negotiations with other applicants for licenses in the same geographic area.¹⁰

In addition, Section 1.65 of the Commission's rules requires an applicant to *maintain* the accuracy and completeness of information furnished in its pending application and to notify the Commission within 30 days of any substantial change that may be of decisional importance to that application. Thus, Section 1.65 requires an auction applicant to notify the Commission of any violation of the anti-collusion rules upon learning of such violation. Bidders therefore are required to make such notification to the Commission immediately upon discovery. For further details regarding the prohibition against collusion refer to the *Auction No. 44 Procedures Public Notice*. The such applicant to make such notification against collusion refer to the *Auction No. 44 Procedures Public Notice*.

Winning bidders will be required to disclose in their long-form applications the specific terms, conditions, and parties involved in all bidding consortia, joint ventures, partnerships, and other arrangements entered into relating to the competitive bidding process. Bidders found to have violated the anti-collusion rule may be subject to sanctions.¹⁴ In addition, applicants are reminded that they are subject to the antitrust laws, which are designed to prevent anti-competitive behavior in the marketplace. If a bidder is found to have violated the antitrust laws in connection with its participation in the competitive bidding process, it may be subject to forfeiture of its upfront payment, down payment, or full bid amount and may be prohibited from participating in future auctions.¹⁵

Long-Form Applications. Applicants that claim status as a small business, very small business or entrepreneur should be aware that at the long-form application stage, they will be subject to more extensive reporting requirements contained in the Commission's Part 1 ownership disclosure rule. In addition, applicants with foreign ownership interests will be required to comply with 47 U.S.C. Section 310(b) at the long-form application stage.

Wireless Telecommunications Bureau Clarifies Spectrum Auction Anti-Collusion Rules, *Public Notice*, 11 FCC Rcd 9645 (1995).

¹¹ 47 C.F.R. § 1.65.

The Commission amended Section 1.2105 to require auction applicants to report prohibited communications in writing to the Commission immediately, but in no case later than five business days after the communication occurs. Amendment of Part 1 of the Commission's Rules – Competitive Bidding Procedures, *Seventh Report and Order*, 16 FCC Rcd 17546, 17555, ¶ 17 (2001).

Auction No. 44 Procedures Public Notice at 7-8 and Attachment G.

⁴⁷ C.F.R. §§ 1.2105(c), 1.2107(d), and 1.2109(d).

¹⁵ 47 C.F.R. §1.2109(d).

¹⁶ 47 C.F.R. § 1.2112(b)(2).

For additional information regarding this *Public Notice*, please contact Linda Sanderson, Auctions Project Manager at (717) 338-2888, Lyle Ishida, Auctions Analyst, or Howard Davenport, Auctions Attorney, at (202) 418-0660.

Technical questions about software or hardware should be directed to Technical Support at (202) 414-1250 (V) or (202) 414-1255 (TTY).

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